Florida’s horse industry is a vital part of the state’s economy, and the Florida Department of Agriculture and Consumer Services has a statutory responsibility to take all reasonable steps to protect it. Because of the severe economic impact EIA could have on the state’s equine industry, the department, in consultation and with strong support from industry leaders, has implemented a regulatory program to control the disease.

EIA is an infectious viral disease that affects only members of the equine species. It was first reported in France in 1843 and is currently recognized as a significant disease of horses worldwide. The disease was first reported in the United States in 1888. It is commonly referred to as “swamp fever.” EIA is an incurable disease, which is characterized by three distinct forms: acute, chronic and inapparent.

In the acute form, the horse will show signs of anemia, fever, depression, progressive weakness, loss of weight and swelling of the legs, brisket and abdominal areas. Many of these horses become extremely ill and die. Horses that have the chronic form are generally horses that have recovered from the acute or subacute form. These horses usually present intermittent attacks of the acute or subacute form which last from one week to a month or more between attacks. The most common form seen in horses is the inapparent carrier state. In this form, the horses appear clinically healthy; however, the horses still carry the virus and are potential sources of infection for other horses.

The virus is primarily spread by blood-to-blood contact. The most common means of spread is through large biting insects (i.e., horseflies and deerflies) and contaminated medical instruments and needles. The virus may occasionally be transmitted through breeding, and from infected mares to nursing foals. There is conflicting evidence regarding mare to foal transmission through the placenta.

There are currently no vaccines available to protect horses against EIA. Once a horse becomes infected, it remains infected for the remainder of its life, as there is no treatment that rids the infected horse of the virus. While some horses may die within a week or so after becoming infected, most remain as seemingly symptomless carriers (i.e., “inapparent carriers”) for an indefinite period of time until major stress or lowered resistance allows the virus to gain the upper hand. Subclinical cases may go unnoticed because the symptoms mimic those of other, more common, horse diseases.

Although EIA occurs to some degree in most states, 90 percent of the cases occur in what is known as the “hot zone,” the states bordering the Southern Atlantic Coast, the Gulf of Mexico, the Mississippi River, plus Texas and Oklahoma. The disease transmission risks are higher in these regions, in part, because of the large number of horseflies and deerflies, as well as a large number of untested horses. The threat of exposure of horses to EIA will continue to exist under these conditions until more uniform control measures are implemented across the country. In addition, sporadic outbreaks in Virginia, New York, Pennsylvania, Utah, Montana, and even as far north as Alberta, Canada should convince horse owners that the disease continues to threaten horses in North America.

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The department’s EIA control program consists of annually requiring horses that are moved from their farm of origin be tested for the disease. Horse owners, or potential horse owners, should know Florida’s laws and rules require:
All horses imported into the state, or moving within the state, must have a negative EIA report conducted within the previous 12 months. Foals under six months of age, accompanied by the dam that has a current negative EIA test within the past 12 months are exempt.

Horses congregating at public or private assemblies must have a report of a negative EIA test conducted in the previous 12 months. These assemblies include boarding stables and pastures, shows, exhibitions, fairs, rodeos, racetracks, trail rides, and any other public or private assemblies.

All horses must have a report of a negative EIA test conducted within the previous 12 months for change of ownership. This includes both public and private sales, trail usage, gifts, and rental for leases.

All horses used for breeding purposes must have a report of a negative EIA test conducted within 12 months prior to breeding.

Test samples must be collected by a Florida licensed and USDA accredited veterinarian and submitted to USDA-approved laboratories on official test record forms.

Any horse disclosed as positive for EIA on an official test will be permanently identified as a reactor by a freeze brand on the left side of the neck. The animal will then be placed in permanent quarantine on an approved premises. The only other option for a reactor is euthanasia.

The owner of a boarding stable or pasture, the sponsor of an event, or the person designated in charge of an event (assembly) is responsible for ensuring that test requirements are met. This owner/sponsor must maintain records that include the following information on all horses for each occasion the horse enters the assembly point:

- The name of the horse
- The name of the owner or the representative
- The EIA test date (date blood drawn)
- The name of the laboratory conducting the test
- The laboratory accession number of the report of the EIA test

The only protection against EIA is preventing exposure of negative horses to non-tested horses and known infected horses. Stopping the spread of EIA requires an all hands on deck approach. Horses need to be tested annually and should not comingle with horses of unknown status.

Violations of § 585.671, Florida Statutes (F.S.), and Chapter 5C-18, Florida Administrative Code (FAC), are subject to the imposition of an administrative fine of up to $10,000 for each offense. Upon repeated violations the Department may seek enforcement pursuant to § 120.69, F.S. Further, unless otherwise provided, any person violating the provisions of this section will be guilty of a misdemeanor of the second degree, punishable as provided in § 775.082, or 775.083, F.S.

For more information contact:

Florida Department of Agriculture and Consumer Services
Division of Animal Industry
State Veterinarian’s Office

Telephone: (850) 410-0900
Toll Free: 1-877-815-0034
24 Hour Reporting: 1-800-342-5869

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